



SPECIAL OPERATIONS COMMAND EUROPE



Resistance Operating Concept

UNCLASSIFIED

May 2019

Overall Classification of this Brief: **UNCLASSIFIED**
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Initial Series Concept, Levels of Efforts, and Methodology

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Initial Series Concept

- The SOCEUR **UW/ Resistance** Seminar series established in **2014**, as an academic and practitioner network/forum to allow Baltic, Nordic, and other relevant partner nations to discuss, exchange, and conduct applied research and analysis on **Unconventional Warfare (UW)**, **resistance** movements, and **partisan** warfare in partnership with SOCEUR in a non-classified environment
- The aim was to create **common terminology** and understanding, coordinate with other UW and resistance activities, and promote whole-of-government solutions and awareness of this activity; **Total Defense**. **NATO** has no such doctrine, only Resilience in **Article 3**

Four Levels of Effort

- Develop an Institutional and Subject Matter Expert (SME) Knowledge Network
- Planning
- Table Top Exercises (TTX)
- Training



Methodology

- The series had a seminar format with output objectives: After Action Reports (AARs) captured terminology and gaps
- Presentations by specialists/ academics to provide necessary frameworks/ foundations
- Small group syndicates addressed specific topics in the UW/ resistance domain



Participants and History

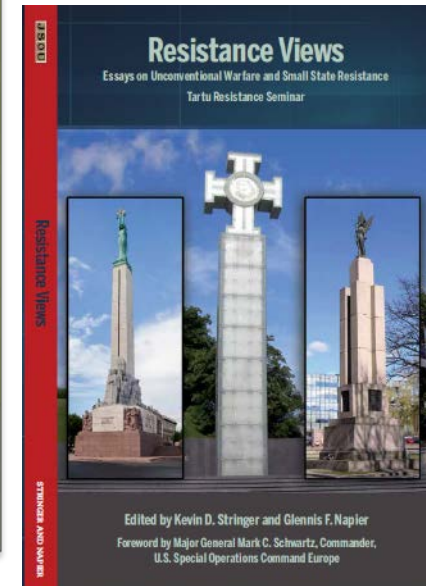
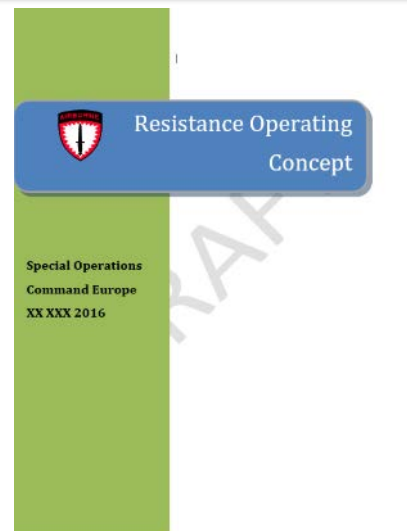
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Participants

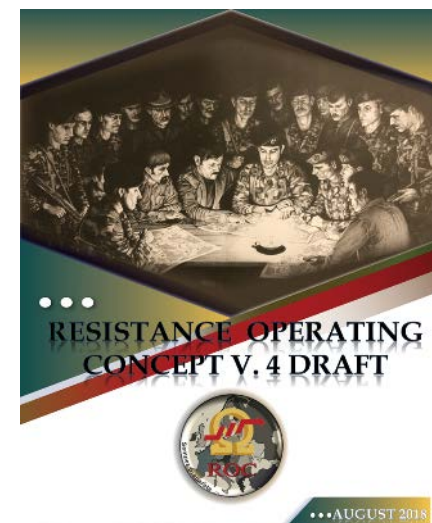
- Estonia, Latvia, Lithuania, Poland, Finland, Sweden, Norway, Denmark, USA, UK, Netherlands, NSHQ
- Goal was 30-40 relevant military/civilian attendees from partner nation SOF, ministries of defence, foreign affairs, interior, other executive agencies, and academics

History

- Project begun July 2013.
- Seminar I: Warsaw, Feb 14
- Seminar II: Tartu, Nov 14 (*Tartu Essays*)
- Seminar III: Vilnius, Jul 15
- Seminar IV: Riga, Nov 15
- Seminar V: Krakow, Apr 16
- Seminar VI: Stockholm, Jul 16
- Workshop/TTX: Stuttgart, Mar 17 (*ROC V1*)
- Workshop: Krakow, Nov 17
- TTX: Oberammergau, Mar 18 (*IA Participation*)
- Workshop: Riga, Oct 18 (*160+; ROC V4*)



["JSOU.libguides.com"](http://JSOU.libguides.com)



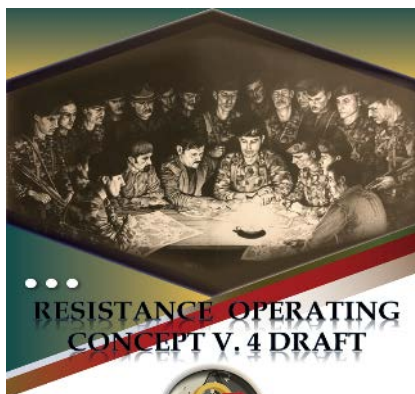


Effects and Lessons

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Effects

- Revised definitions in Partner Nation UW / Resistance doctrinal documents
- Increased regional cooperation
- Provided leverage for integration of whole of government effort, e.g. Ministries of Interior and Foreign Affairs, in Resistance preparation
- Provided a basis to begin policy development discussion for UW / Resistance options
- Produced a written **Resistance Operating Concept (ROC)** to inform planning and doctrine



...AUGUST 2013

Lessons Learned

- Avoid US centric approaches
- Partners already have a rich tradition and history of resistance
- Focus on Underground and Auxiliary may be more important than Guerrillas. Necessary to find correct balance – strategy
- Agreed terminology is necessary for common understanding
- Establishing legal/ policy framework is critical





Resistance Operating Concept (ROC)

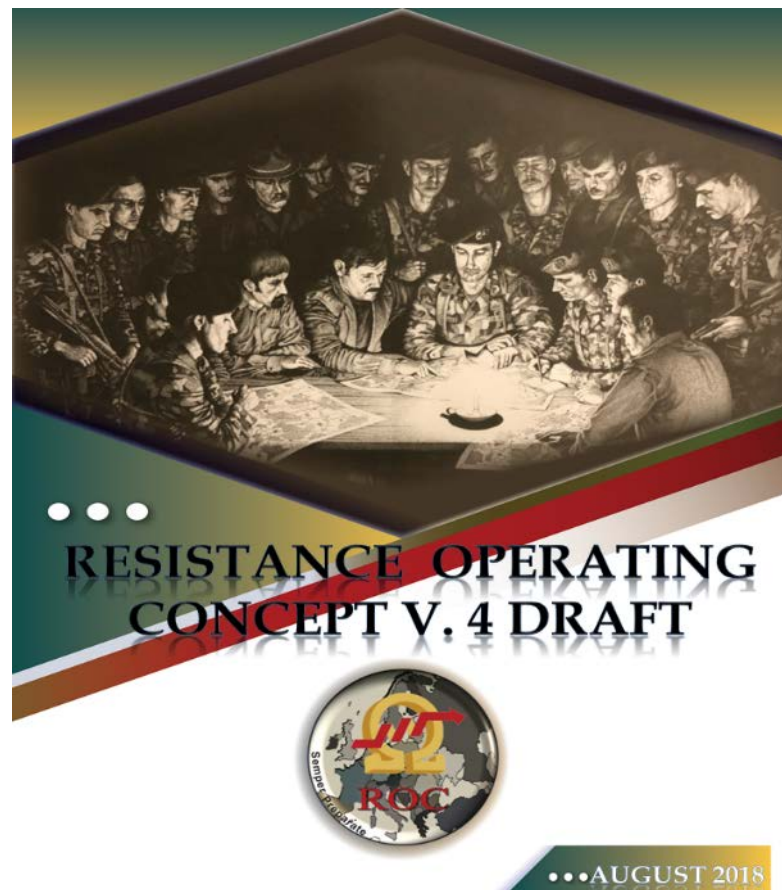
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Chapters

- CH 1 Introduction
- CH 2 Resilience
- CH 3 Resistance
- CH 4 Interagency Preparation and Planning

Appendices

- Legal Considerations
- Nonviolent Resistance
- Hybrid Warfare
- WWII Case Studies
- Cold War Case Studies
- Lessons Learned
- Assessing Resilience
- Population Interaction w/ Occupier
- SWE MSB Pamphlet
- Interagency Planning Chart



***Publication of final version – 2019
Swedish National Defense University***



Resistance

(What it is and What it is not)



Resistance versus Insurgency

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Resistance

A nation's organized, whole of society effort, encompassing the full range of activities from nonviolent to violent, led by a legally established government (potentially exiled/displaced) to reestablish independence and autonomy within its sovereign territory that has been wholly or partially occupied by a foreign power

Features

- Prepared **Pre-Crisis**
- Legitimate Government Support
- Legal and Policy Frameworks
- Whole of Government
- Whole of Society
- National Defense against an Invader/ Occupier

Insurgency

The organized use of subversion and violence to seize, nullify, or challenge political control of a region. Insurgency can also refer to the group itself. (JP 3-24)

Features

- Opposes Established (often legitimate) Government
- Seeks to Establish (*legitimate*) Government
- Beginning is not typically Whole of Society
- Seeks ideological or identity based support (political)



Resistance in Unconventional Warfare

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Unconventional Warfare (UW)

Operations and activities that are conducted to **enable a resistance movement** or insurgency **to coerce, disrupt, or overthrow** a government or **occupying power** by operating *through* or *with* an **underground, auxiliary, and guerrilla force** in a denied area. (JP 3-05)



Collective Seminar Definitions

Resilience

The will and ability to withstand external pressure and influences and/or recover from the effects of those pressures or influences.

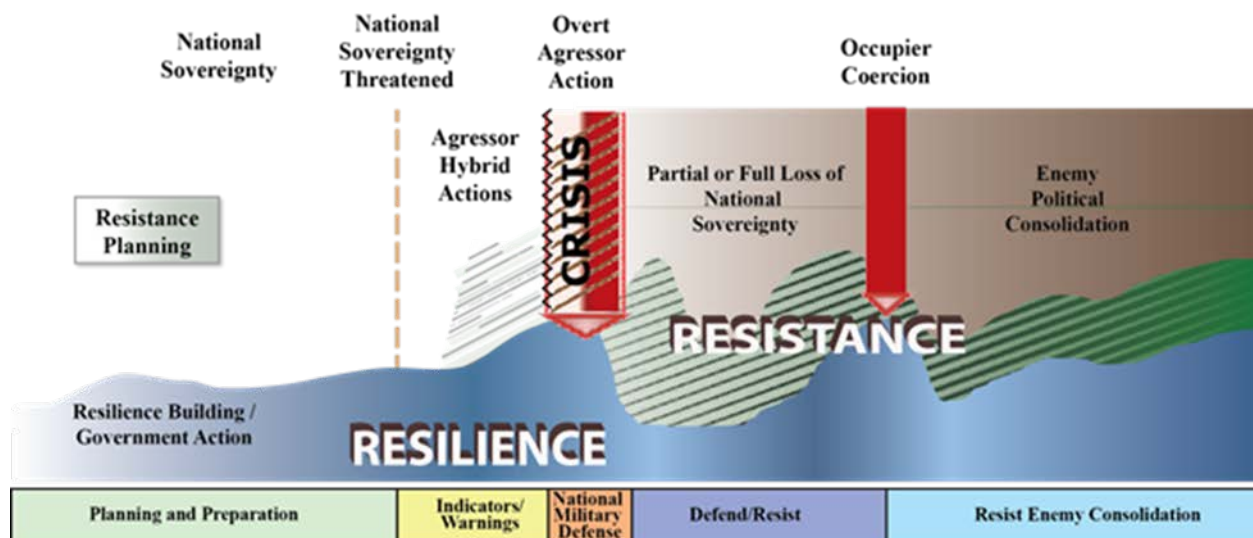
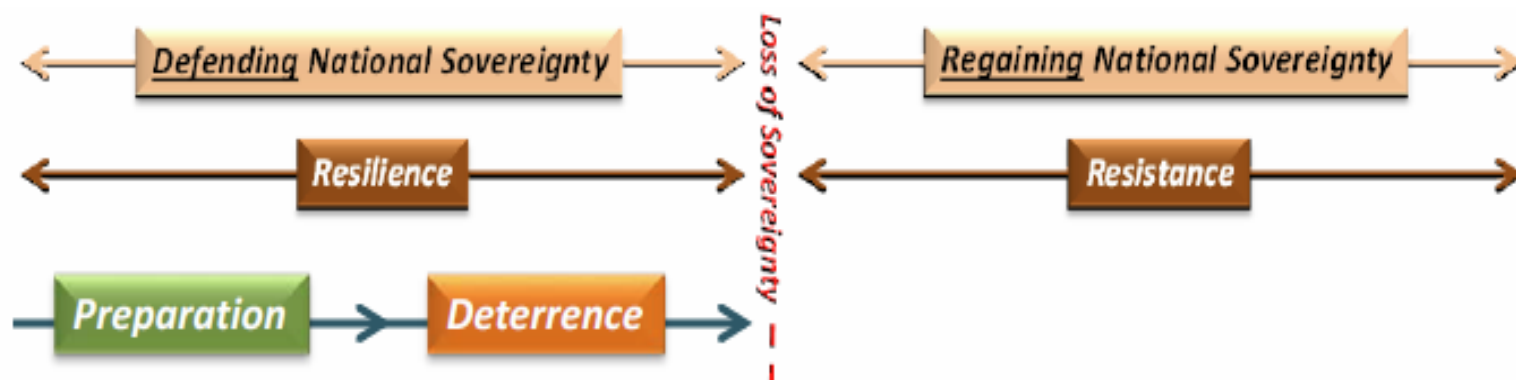
Resistance

A nation's organized, whole of society effort, encompassing the full range of activities from nonviolent to violent, led by a legally established government (potentially exiled/displaced or shadow) to reestablish independence and autonomy within its sovereign territory that has been wholly or partially occupied by a foreign power





Resilience as a Foundation of Resistance





Resistance Functions and Organization

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Resistance Functions (networks)

- Recruitment
- Intelligence
- Financing
- Logistics / Sustainment
- Training
- Communications
- Security

Resistance Organization

- *Underground, Auxiliary, Guerrillas, Public Component (Traditional four)*
- Shadow Government
- Exiled/ Displaced Government



Interagency Planning and Preparation

Government Interagency Planning and Responsibilities for Resistance Operations

	During Pre-Crisis/ Deterrence	During Crisis	During Enemy Occupation
Ministry of Defense (MOD)	<ul style="list-style-type: none">• Resistance focused training• Lead resistance planning and preparation• Engage in joint training and exercises• Purchase specialized equipment and supplies• Designate cache sites and store equipment and supplies	<ul style="list-style-type: none">• Activate resistance• Stock caches• Distribute equipment• Disperse select leadership to external, pre-planned locations	<ul style="list-style-type: none">• Prepare for incoming allied forces and conduct activities against occupier guided by political leadership of exiled government• Conduct sabotage, subversion, intelligence gathering• Recruit, train and equip additional resistance underground and guerrilla members
Ministry of Interior (MOI)	<ul style="list-style-type: none">• Assist the national legislative body in writing laws• Identify, monitor and disrupt subversive elements within the population	<ul style="list-style-type: none">• Conduct raids and arrests of select known subversive elements that are assisting the foreign adversarial power• Increase surveillance of groups and individuals suspected of assisting the adversarial power• Employ any authorized emergency powers	<ul style="list-style-type: none">• Gather and pass intel• Support and mask the activities of local law enforcement agencies• Maintain law enforcement against traditional criminal activities
Agency for Disaster Response or Civil Emergency	<ul style="list-style-type: none">• Educate and inform the general public regarding individual and organizational responses to natural or man-made disasters;• Assist the general public with the earliest stages of preparation and response	<ul style="list-style-type: none">• Prepare the nation for shortages and execute most disaster protocols	<ul style="list-style-type: none">• Continue functioning as a disaster response agency• Assist and prepare the nation, as possible, for sustenance and power shortages during combat



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Way Ahead: Coordination Efforts with Partner Nations

Near Term (- 6 Mos)

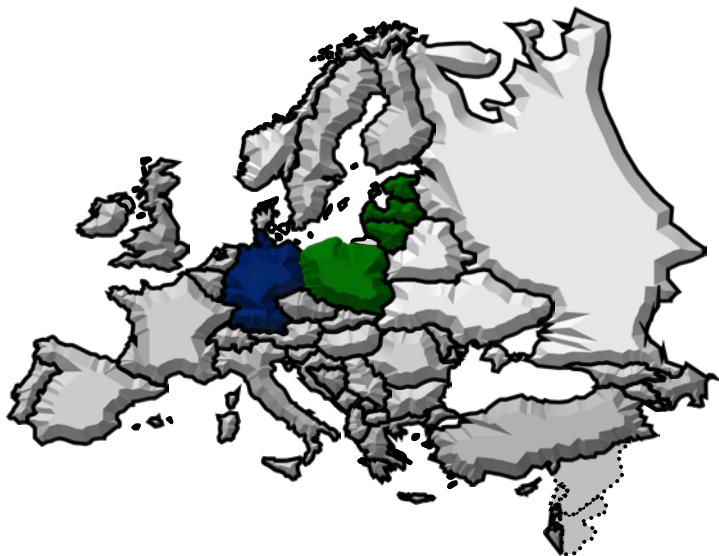
- Continued planning and coordination
- PNs develop and organize Resistance capabilities within their defense efforts, coordinate w/ SOCEUR
- SOCEUR sponsored R-TTX, WPC, Ramstein, Germany, June 2019
- Provide support to PNs in their Resistance efforts; JSOU courses, training, exercises

Mid Term (6-12 Mos)

- Plans integration
- **Combined Resistance Messaging Strategy (Strategic Communication)**
- Publication/translation of ROC
- SOCEUR sponsored Workshop, Hungary, Fall 2019
- Expand effort to other select nations within SOCEUR AOR

Long Term (12+ Mos)

- Resistance Seminars
- Incorporating Resistance plans into exercise program
- Continued support to PNs in their Resistance planning and preparation efforts





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Questions?